

SOCIAL POLICY JOURNAL
OF NEW ZEALAND

TE PUNA WHAKAARO

ISSUE NINETEEN • DECEMBER 2002

MINISTRY OF SOCIAL DEVELOPMENT
TE MANATŪ WHAKAHIATO ORA

TABLE OF CONTENTS

	Page
Foreword	iv
SOCIAL POLICY PAPERS	
Censorship in New Zealand: the Policy Challenges of New Technology <i>David Wilson</i>	1
Designer Amphetamines in New Zealand: Policy Challenges and Initiatives <i>Chris Wilkins</i>	14
POLICY DEVELOPMENT PAPERS	
From Rhetoric to Action: A Case for a Comprehensive Community-Based Initiative to Improve Developmental Outcomes for Disadvantaged Children <i>Emma Davies, Beth Wood and Robert Stephens</i>	28
RESEARCH PAPERS	
Children on Benefit: Who Stays Longest? <i>Garry Barrett, Frances Krsinich and Moira Wilson</i>	48
Achieving the Diversion and Decarceration of Young Offenders in New Zealand <i>Gabrielle Maxwell, Jeremy Robertson and Venezia Kingi</i>	76
The Mismatch Between Income Measures and Direct Outcome Measures of Poverty <i>Bryan Perry</i>	101
Constraints of Multi-Generational Support for Those in Mid-Life – An Emerging Policy Issue? <i>Sarah Hillcoat-Nallétamby and A. Dharmalingam</i>	128
A Review of Literature on Child Prostitution <i>Miriam Saphira and Pam Oliver</i>	141

Pākehā “Paralysis”: Cultural Safety for Those Researching the General Population of Aotearoa <i>Martin Tolich</i>	164
Building Social Policy Evaluation Capacity <i>Paul Duignan</i>	179
REVIEWS	
<i>The Family and Community Life of Older People: Social Networks and Social Support in Three Urban Communities</i> by Chris Phillipson, Miriam Bernard, Judith Phillips and Jim Ogg Reviewed by Sarah Hillcoat-Nallétamby	195
<i>Gambling in New Zealand</i> edited by Bruce Curtis Reviewed by Louise Dooley	199

FOREWORD

Just 10 years ago the Social Policy Agency of the Department of Social Welfare published the first issue of the *Social Policy Journal of New Zealand*. Later, with remarkably little change of actual staff, the Journal came out under the banner of the Ministry of Social Policy's Knowledge Management Group. I am pleased to announce that the Social Policy Journal is now produced by the newly launched Centre for Social Research and Evaluation of the Ministry of Social Development (with no change of staff whatsoever). Throughout this decade, and despite changes in sponsorship, the Journal has continued to provide a forum for debate on important topics across the spectrum of social policy.

Two topics regularly explored in the Journal in the past are poverty measurement and the analysis of the Benefit Dynamics Database, and these are developed further in Issue Nineteen. Bryan Perry argues that we need to go beyond relying on income measures alone if we wish to understand how it is that there are New Zealanders living with inadequate resources. Garry Barrett, Frances Krsinich and Moira Wilson focus on the youngest members of society, using benefit data to understand why some children are more likely than others to stay longer on welfare payments.

"Achieving Effective Outcomes in Youth Justice" is a large-scale, longitudinal evaluation conducted by the Crime and Justice Research Centre. Gabrielle Maxwell, Jeremy Robertson and Venezia Kingi discuss the extent to which the key goals underpinning the youth justice legislation – to keep young people out of court, out of institutions, and inside their communities wherever possible – are met by the youth justice system. Evaluation is also the theme of Paul Duignan's paper, albeit more broadly considered, arguing for an enhanced capacity with greater sophistication, including the employment of appropriate models for Māori programmes. Martin Tolich addresses weaknesses in current paradigms for research that includes Māori participants, arguing that they "paralyse" Pakeha researchers.

A review of the literature on child prostitution by Miriam Saphira and Pam Oliver explores issues relating to scope, hazards, gender and indigenous peoples, and focuses on programmes for prevention and intervention. Their paper identifies poverty as one of the reasons put forward by children and young people for entering into prostitution. Staying with the youngest, the paper by Emma Davies, Beth Wood and Robert Stephens argues for the adoption of a programme, modelled on the English Sure Start initiative, designed around outcome-oriented early interventions for disadvantaged children.

Sarah Hillcoat-Nallétamby and A. Dharmalingam analyse survey data to explore how mid-life New Zealanders are "sandwiched" between the needs of their adult children and their older parents – both are living in separate household from the mid-lifers, but still receive

substantial support, material and emotional, from the generation in between. Sarah Hillcoat-Nallétamby also reviews a book on older people's social networks and support in Britain.

Technological developments have sparked policy concerns about both censorship and the misuse of drugs. David Wilson discusses the challenges to censorship enforcement created by the internet, DVDs and CD-ROM games, and suggests ways of addressing them. The use and manufacture of designer amphetamines and their rapid spread has tested legislation, policy and operational response – Chris Wilkins explores the issues, from classifying the substances to cleaning up the contaminated sites where they were made. Continuing with the theme of problematical leisure activities, Louise Dooley reviews Bruce Curtis's book of readings on gambling in New Zealand.

I hope you find Issue 19 as interesting as I did.

A handwritten signature in grey ink, appearing to be 'N. Pole', with a long, sweeping arrow-like stroke extending from the end of the signature towards the top right.

Nicholas Pole
General Manager
Centre for Social Research and Evaluation

FORTHCOMING PUBLICATION

FAMILY RESILIENCE AND GOOD CHILD OUTCOMES A REVIEW OF THE LITERATURE

Family Resilience and Good Child Outcomes is a report soon to be released by the Ministry of Social Development.

The report focuses on why it is that some families manage to cope well when facing stress or confronted with a crisis, while other families in similar circumstances do not cope well. It draws on a wide range of literature to look at how the concept of family resilience has been defined and applied, and documents the research findings about how family resilience is displayed.

This report is the third volume in the Ministry of Social Development's research series *Raising Children in New Zealand*, and was commissioned from Ariel Kalil of the University of Chicago. Other reports in this series include *The Influence of Parental Income on Children's Outcomes* by Susan E. Mayer and *Exploring Good Outcomes for Young People* by Alison Gray, Helena Barwick, Paula Martin and Lanuola Asiasiga.

Copies of the report will be available soon from the Ministry of Social Development, Bowen State Building, P.O. Box 12-136, Wellington, New Zealand, and will also be available on the Ministry's website (www.msd.govt.nz).