



**MINISTRY OF SOCIAL
DEVELOPMENT**

TE MANATŪ WHAKAHIATO ORA

27 OCT 2016

On 29 September 2016 you emailed the Ministry requesting the following information:

1. *Copies of all Cabinet papers, Cabinet committee papers prepared by the Ministry (or jointly with other departments) which contains mention of the community investment strategy and/or community investment funding review since 13 July 2016.*
2. *Copies of all emails, correspondence, briefings, advice, reports, sent to the Minister for Social Development's office and/or the Associate Minister for Social Development's office from Murray Edridge and/or Brendan Boyle including reports delivered jointly with other public servants mentioning the community investment strategy and/or community investment funding review since 13 July 2016.*
3. *Copies of all papers, briefings, advice, aide memoires, reports sent to the Minister for Social Development's office and/or the Associate Minister for Social Development's office that includes the Tranche 3 line by line reviews recommendations since 13 July 2016.*

On 5 October 2016, part one of your request was transferred to Minister Goodhew's Office for her response. I am advised that on 13 October 2016, Hon Jo Goodhew, Associate Minister for Social Development, provided you with copies of all Cabinet papers tabled since 13 July 2016, regarding the Community Investment Strategy and the Community Investment Funding review.

Enclosed is a copy of the report titled '*Community Investment Strategy: Findings of third tranche of line by line reviews*', dated 14 July 2016.

I can advise you that neither Murray Edridge (Deputy Chief Executive) nor Brendan Boyle (Chief Executive) sent any emails to Minister Tolley's Office or Minister Goodhew's Office regarding the Community Investment Strategy or the Community Investment Strategy Funding review. As such, this part of your request is refused under section 18(e) of the Act as the information does not exist.

The principles and purposes of the Official Information Act 1982 under which you made your request are:

- to create greater openness and transparency about the plans, work and activities of the Government,
- to increase the ability of the public to participate in the making and administration of our laws and policies and
- to lead to greater accountability in the conduct of public affairs.

This Ministry fully supports those principles and purposes. The Ministry therefore intends to make the information contained in this letter and any attached documents available to the wider public after ten working days. The Ministry will do this by publishing this letter and attachments on the Ministry of Social Development's website. Your personal details will be deleted and the Ministry will not publish any information that would identify you as the person who requested the information.

If you wish to discuss this response with us, please feel free to contact OIA_Requests@msd.govt.nz.

You have the right to seek an investigation and review by the Ombudsman of this response. Information about how to make a complaint is available at www.ombudsman.parliament.nz or 0800 802 602.

Yours sincerely

A handwritten signature in black ink, appearing to read 'Bryan Wilson', with a stylized flourish at the end.

Bryan Wilson
Associate Deputy Chief Executive, Community Investment



Report

Date: 14 July 2016

Security Level: IN CONFIDENCE

To: Hon Jo Goodhew, Associate Minister for Social Development

Cc: Hon Ann Tolley, Minister for Social Development

Community Investment Strategy: Findings of third tranche of line by line reviews

Purpose of the report

- 1 This report provides you with information on the findings of the third tranche of the line by line reviews under the Community Investment Strategy.

Recommended actions

It is recommended that you:

- 1 **note** that the third and final tranche of the Community Investment Strategy line by line reviews is now complete
- 2 **note** that the majority of findings under this tranche are subject to the Ministerial Group on Family Violence and Sexual Violence, and the Investing in Children work programmes.

Bryan Wilson
Associate Deputy Chief Executive, Community
Investment
Community Investment

14/7/16

Date

Hon Jo Goodhew
Associate Minister for Social Development

20/7/16

Date

We have now completed the third and final tranche of line by line reviews

- 2 The third tranche consisted of 42 line by line reviews comprising total funding of \$99,566,373.

Regional and contributory services	\$33,916,985
Family violence and sexual violence services	\$15,563,190
Services to support Child, Youth and Family (CYF)	\$50,086,198

- 3 Main summary points from the final tranche of line by line reviews:

Regional and contributory services

Findings include:

- Non-renewal of some provider contracts, where funding was poorly aligned or targeted (these non-renewals are being managed through 'business as usual' processes at a regional level).
- Discontinuation of the Provider Development and Capacity funding category is recommended. This \$40,302 in funding is not being used for its stated purpose. (This will be a decision for the New Children's Entity).
- Refocusing Family Support Services (ex CYF) funding and other similar services (e.g. Family and Crisis Counselling, and Information and Advice).

I would like further detail/visibility though.

Given the minor nature of the changes, Ministerial decisions are not required. *Agreed.*

Family violence and sexual violence services

We have previously advised you [refer REP/16/12/012 of 4 Feb 2016] that the reviews of Family Violence and Sexual Violence Services would be completed as an internal stocktake only, contributing to the work of the FVSVMG.

All Findings were collated and provided to FVSVMG and are being used to inform their work.

please (copy) view.

Services to support Child, Youth and Family (CYF)

The panel reviewed services to support CYF and made the following comments:

- Effectiveness of most interventions is difficult to determine in isolation from the wider package of support provided to a child or young person – it was more about cumulative impact.
- There is a small amount of funding going to multiple agencies which limits the ability to achieve good outcomes.
- There is an opportunity to have fewer organisations with the right capability and capacity to work across the country with sufficient funding.

The findings were discussed with the CYF Deputy Chief Executive who advised that in the future more investment is likely to be needed in therapeutic models of care; as well as evidence based services to support families caring for children and young people with complex needs.

No Ministerial decisions are currently required due to other ongoing Government work programmes

- 4 The majority of services reviewed will now become part of the work of the Investing in Children (IIC) transition programme, the Ministerial Group on Family Violence and Sexual Violence (FVSVMG) or a mix of both (please refer to Appendix One for details of which service is subject to which review).
- 5 The results of the line by line reviews will inform decisions being made under those work programmes to align with current legislative reform processes. Ministerial decisions need to be made at this time.
- 6 All contracts under this line by line review are now in the process of being renewed. You have previously agreed to a one year renewal for all family violence and sexual violence services contracts pending the outcomes of the work of the FVSVMG [refer REP/15/11/1286 of 9 December 2015]. Minister Tolley has previously agreed to a one year renewal of all contracts that fell under the scope of the Modernising Child, Youth and Family Expert Panel's review [refer REP/16/03/299 of 30 March 2016].

Reallocation of funding – following the line by line reviews

- 7 The findings across the three tranches of line by line reviews have allowed us to reallocate funding in some instances. Reallocation as follows:
 - Up to \$11.38 million per year redirected to support Whānau Ora outcomes: This recognises the value of the Whānau Ora approach as a means of improving outcomes for many vulnerable families/whānau, particularly Māori and Pasifika, with whom social sector agencies have traditionally struggled to engage.
 - \$7.3 million per year of Parents as First Teachers (PAFT) funding redirected to expand Family Start. Family Start is an intensive service, targeting vulnerable children just under the CYF threshold. It is an evidence based home visitation programme, visiting families sometimes several times per week. It has recently undergone an evaluation which found the programme had achieved positive impacts for vulnerable children. PAFT is a much less intensive programme where families receive one home visit per month.
 - \$4,308,822 per year of HIPPY funding has been transferred to Ministry of Education.
 - \$1.38 million per year of Strengthening Families redirected to support the Children's Action Plan: Funding is being transferred to the Children's Action Plan Directorate to support the expansion of Children's Teams to district health board boundaries in Northland and Canterbury during the 2016/2017 financial year.

It was not prudent to conduct reviews of some services

- 8 Thirteen services valued at \$48,464,011 were deemed not appropriate for review. These services were grouped into three categories as follows:

<i>Child, Youth and Family Services</i> Services for placement or assessment for a child or young person - a further result was not included in the service. Services that are part of another review process.	\$30,982,550
<i>Community Investment Services</i> Capability and Support funding to assist providers to deliver the services we fund and/or funding that is an element of an overall programme; so the success of the funding is dependent on the results of the other services and programmes purchased.	\$4,223,815
<i>Community Investment Services</i> Time limited funding, where the funding is ending or being transferred to another Government department.	\$13,257,646

- 9 Refer to Appendix Two for a full list of the services that were not reviewed.

Appendices

Appendix One - Summary of third and final tranche of line by line review findings

Appendix Two - Summary of services that were not reviewed.

File ref: REP/16/7/826

Responsible Manager: (Bryan Wilson, Associate DCE, Community Investment).

Appendix One – Summary of third and final tranche of line by line review findings

Service	F2016 appropriation (or contracted value)	Findings
Regional and Contributory	\$33,916,985	Subject to a mix of both IIC and FVSVMG work programmes unless otherwise noted
Family Support Services (ex CYF)	\$23,335,686	Undertake further analysis to refine and categorise Family Support and other similar buckets of flexible regional funding, including Family and Crisis Counselling; Information and Advice; and Refugee and Migrant Services. Categorise by priority result area, intervention level and region.
Family Support Services (ex FACS)	\$1,611,420	Transfer to Whānau Ora.
Abuse Prevention Programmes	\$3,158,032	Refer findings to FVSVMG for their consideration.
Supervised Structured Programmes for Youth at Risk	\$4,361,267	Merge these similar categories. Tighten focus to ensure it is on Youth at Risk of Offending, rather than just Youth at Risk.
Māori Community Initiatives for Youth at Risk	\$500,627	
FACS Youth Services	\$229,618	
Provider Development and Capacity	\$40,302	Exit category (this funding is time limited and finishes June 2017) which is not being used for stated purpose of Provider Development and Capacity, but rather as a generalised fund. Most recently this was for one off payments to STAND and Social Service Provider's Aotearoa.
Housing with Support Services	\$680,033	Work with Emergency Housing Review team to ensure seamless services for people in insecure housing, and that demand for emergency housing bednights is met via the Social Housing Unit, rather than this funding. Note: not subject to either IIC or FVSVMG, but rather the Emergency Accommodation Funding Review.
Family Violence and Sexual Violence	\$15,563,190	Subject to FVSVMG unless otherwise noted
Elder Abuse and Neglect Prevention	\$1,933,685	Older Persons Policy is reporting to Minister Barry on wider policy settings of services for elderly for a portion of this funding, with FVSVMG looking at the remainder. To consider further whether this aligns to the Community Investment Strategy.
Pacific Response	\$1,500,000	Refer findings to FVSVMG for their consideration.
E Tu Whānau Violence Prevention	\$3,410,000	Refer findings of reviews to FVSVMG for their consideration. No recommendations were made, as this is role of the FVSVMG.
Everyday Theatre	\$212,500	
Services for Family Violence Clients	\$1,480,675	
Harmful Sexual Behaviour Community Based Treatment	\$2,826,330	
Sexual Violence Support Services	\$4,200,000	
Refuge - Crisis intervention social work support to rural families affected by family violence	\$238,740	
Refuge- Specialist child centred counselling for child victims of, or witness to family violence	\$257,964	
Services for Children Witnessing Family Violence	\$1,752,111	
Services to Support CYF	\$50,086,198	Subject to IIC work programme
Caregiver Support and Training	\$274,400	New entity could consider recalibration of training resources to ensure a full package of support to foster carers.
Post Investigation - Support Required, and Support Services Post Investigation	\$4,029,049	New entity could consider clearer parameters for funding (tight, loose, tight) and possible move to Family Support Services bucket of funding in future.
Support Packages Including Respite Care	\$3,773,296	
Enhanced Caregiver Support	\$361,976	New entity could consider revision of this funding in line with the wider foster care and caregivers agenda.
Blueprint Investment Strategy - Support for Parents	\$528,000	Once it has been determined whether the new entity will include children with disabilities, the future of these two services should be determined. They may need to transfer to the Ministry of Health.
Care and Therapeutic Services - wraparound services for children and young people with disabilities	\$176,000	
National Home for Life, and Home for Life home based social work services	\$507,200	New entity to consider as part of its work on caregivers and children in long term care.
Transition from Care to Independence	\$1,638,247	Legislative change from July 2016 will increase the obligations the CE MSD has to ensure the right supports are in place for children transitioning from care. The new entity will need to assess the supply of these services to ensure it is meeting its obligations.

Services for Children in Care: • Primary Level Mental Health Services • Intensive Clinical Support Services • Specialist Behaviour Support Services (SBSS)	\$3,881,577	New entity to submit a bid as part of the Transformation Programme to secure funding to expand the reach of SBSS (or other similar evidence based service) thus providing nation wide availability.
Treatment Foster Care Oregon (previously Multidimensional Treatment Foster Care)	\$1,684,002	New entity recommended to continue to support this highly regarded international evidence based model, and consider expansion pending new entity's design.
Teaching Family Homes Model	\$1,610,985	Evidence based model of care in second year of operation. Pending new entity continue to support, and measure its effectiveness and outcomes in a NZ context.
Youth Services Strategy	\$13,617,536	New entity to review in context of new operating model, to increase evidence based models of care and continue to weed non performers out.
Youth Justice Health Assessments	\$26,613	New entity to consider transfer of this category to a broader category that provides an organisational solution, rather than a small siloed gesture.
Towards Wellbeing	\$1,903,274	New entity to consider whether other options exist that are more effective, and specifically that can improve results for Māori. Otherwise continue.
Specialist Youth Services Corps	\$903,591	New entity to consider review of these services and their future in light of overall package of Fresh Start services, including whether regional or national purchasing is most appropriate.
Fresh Start - Youth Justice Youth Development Plan Payment	\$907,037	
Fresh Start Alcohol and Drug Programmes in CYF Residences	\$332,000	Recommended that new entity continue with service, but pending new operation model consider transfer to residential services, and expansion to all four Youth Justice residences.
Fresh Start Alcohol and Drug Residential Programmes	\$672,000	Status quo until new entity, but no changes recommended, unless new models are proposed in line with international evidence of effectiveness.
Fresh Start - Supervision with Activity	\$4,891,597	
Fresh Start - Supported Bail	\$2,466,426	Status quo until new entity, but no changes recommended.
Fresh Start - Therapeutic Parenting Programmes	\$219,068	New entity to consider reviewing these four services as part of overall package of services required for Fresh Start. Difficult to say whether they are effective. Need to have clearer parameters for funding (tight, loose, tight) and to consider whether funding should be distributed nationally or locally.
Fresh Start - Therapeutic Mentoring Programmes	\$1,575,299	
Fresh Start - Court Supervised Camps	\$1,838,375	
Fresh Start - Community Youth Development	\$1,502,650	
Fresh Start - Military Style Activity Camp (MAC)	\$766,000	
		Status quo until new entity, but work to improve the programme is to continue.

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Appendix Two – Services that were not reviewed

Service	F2016 appropriation (or contracted value)	Reason it wasn't reviewed
	\$30,982,550	<i>CYF services that it was not appropriate to review</i>
CYF Bednights for children in care	\$24,547,922	Service purchases a child's placement only not a result.
CYF Gateway Health and Education Assessments	\$3,822,384	Service purchases a child's assessment only not a result.
CYF Residential Programme for sexual abusers	\$2,612,244	Provides residential care for high needs young people. Currently under review.
	\$4,223,815	<i>Services that cannot be assessed alone</i>
Early Start	\$0	Included under Family Start appropriation and recommendations.
National Office Support to Provider Network	\$60,639	Funding to national offices or umbrella groups that cannot be reviewed alone. It will be subject to the outcomes of the overall review of sector umbrella groups that is underway.
Funding for Provider and Service Development	\$1,353,534	
	\$13,257,646	<i>Time limited funding</i>
Youth (DOE) – Information for Parents, Families and Friends	\$250,000	Time limited funding.
FACS Life Skills for Young People	\$548,088	Time limited funding.
Capability Investment Resource	\$4,305,000	Time limited funding.
HIPPY	\$4,308,822	Transferred to Ministry of Education.
Family Start study awards	\$95,736	Time limited – residual awards only.
Canterbury Earthquake Recovery	\$3,750,000	Time limited funding.

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